# Reach Codes 101

- What are they?
- Why should we implement them?
- What's the process?
- Who else has done it in our region?

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Local ordinances adopted by the local government that exceed and enhance the state's green building standards.

### **Important Facts:**

- Can be adopted at any time
- Improves economic and energy performance of buildings
- Reduces Greenhouse Gas (GHG) emissions, pollutants, and improves indoor air quality
- Helps to reduce energy use and improve grid resiliency
- Allows local governments to be leaders in climate solutions
- Helps to fulfill local Climate Action Plan, Energy Plan, or other policy goals





### **Building Electrification (New Construction & Existing Buildings)**

• **Goal:** To reduce the use of methane gas, ensure buildings are operating efficiently, and to prepare the market for statewide electrification goals

#### There are two main pathways when amending the energy code:

- Prescriptive Codes: Require one or more specific energy efficiency or renewable energy measures
- Performance Codes: Require buildings to meet an energy budget/performance score through a custom design, allowing applicants flexibility

### **Electric Vehicle Infrastructure (EVI)**

• **Goal:** To improve market readiness and increase equitable access to clean transportation EV charging stations

## **Reach Code Context in 2024**





#### Building Electrification (New Construction & Existing Buildings)

**Recent Context:** Due to the <u>latest decision for the CRA v Berkeley Ruling</u>, some jurisdictions are re-assessing their approach to building electrification reach codes to mitigate the risk of litigation.



#### **Electric Vehicle Infrastructure (EVI)**

**Recent Context:** The CALGreen EV code goes through triennial updates (2022, 2025, etc.) and intervening updates at the mid point between triennial updates. Currently, the CALGreen EV code has intervening updates to the 2022 code that will be in effect on July 1, 2024. Jurisdictions may want to update their reach code according to the new baselines.



## What are the Main Benefits?







## Reduce Greenhouse Gas

**Emission** in line with state/agency goals and Climate Action Plans.

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**Provide Financial Benefits** related to lower-cost electric construction.



**Support Public Health** by improving indoor air quality and decreasing air pollution emissions.



Mitigate Legal Risk by providing compliance pathways for allelectric and mixed-fuel buildings.





July 2019	Nov 2019	July 2021	April 2023	May 2023	January 2024
The City of Berkeley adopts a municipal gas ban/all-electric Ordinance.	The California Restaurant Association sued the City of Berkeley	The District Court originally rejected the CRA challenge	The Ninth Circuit reversed the District Court decision, concluding that EPCA	The City of Berkeley filed a petition for an En Banc rehearing.	The Ninth Circuit denied an En Banc rehearing. Berkeley has decided to
The Ordinance prohibits, with some exceptions, natural gas infrastructure in newly constructed buildings.	on the grounds that the Ordinance was preempted by the federal Energy Policy and Conservation Act (EPCA).	because the ordinance does not directly regulate either energy use or energy efficiency of covered appliances. The CRA appealed that decision.	preempted Berkeley's ban because it prohibited the onsite installation of natural gas infrastructure necessary to support covered natural gas		repealed their natural gas ban. Some jurisdictions are evaluating new building reach code approaches.

**Next Steps:** For jurisdictions looking for an alternative reach code that could mitigate legal risk, there are several approaches available.





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2027	2029	2030	2045
BAAQMD Low NOx water heater requirements	BAAQMD Low NOx space heater requirements	CARB Zero-Emission Appliance Standards	California Achieves Carbon Neutrality
ank-type gas water heaters no longer sold in Bay Area	Gas furnaces no longer sold in Bay Area	Gas water heaters and space heaters no longer sold, statewide	Statewide gas piping projected decommissioning date

## Why We Need Reach Codes





Continuous Signal to the Market	<ul> <li>Avoid a progress gap for new construction from 2024-2026</li> <li>Send clear, continuous message to market</li> <li>Avoid stranded asset cost of continued gas investment</li> </ul>
Local Control	<ul> <li>Enables innovative approaches for cost-effective decarbonization policy</li> <li>Ability to design customized exemptions</li> <li>Jurisdictions with more progressive climate targets can pass more progressive reach codes</li> </ul>
State and BAAQMD Codes are Limited	<ul> <li>Lacks specific existing building measures</li> <li>Cannot regulate remodels or other types of triggers for cost-effective building electrification</li> <li>Ignores many methane appliances</li> </ul>
Local Reach Codes Influence the State	<ul> <li>Statewide electrification codes incorporate elements from local reach codes</li> <li>Statewide EV charging codes have been inspired by San Mateo's EV Reach Codes</li> <li>Smoother implementation of BAAQMD ruling if similar requirements are adopted before 2027</li> </ul>
Allows More Action, Sooner	<ul> <li>Greenhouse gas emissions are cumulative, so earlier actions have exponential savings</li> <li>Existing building policy is needed immediately to meet 2030, 2035, and 2040 climate goals</li> </ul>

# **Reach Code Options**

- What choices are there for new construction?
- What choices are there for existing construction?
- What are the pros and cons?

### **New Construction**

#### PENINSULA CLEAN ENERGY



Approach	Description	Advantages	Challenges	Who's done it?
Energy Performance	Requires a higher <i>Source Energy</i> compliance margin than what the state requires through the performance path of the Energy Code, Part 6.	<ul> <li>Mitigates legal risk by allowing methane gas pathways</li> <li>Can provide an all-electric cost- effective pathway</li> <li>Enforcement process is already in place, the compliance margin is increased</li> </ul>	<ul> <li>Limited to regulating space heating/cooling and water heating</li> <li>Likely lower carbon savings compared to all-electric only pathways</li> </ul>	Santa Cruz San Jose San Luis Obispo Encinitas
Other Strategies				
California Environmental Quality Act (CEQA)	Amending CEQA threshold of significance for CO2 to a lower number. Or a revision to General Plan or Housing Element, which would also trigger CEQA, to zero emission appliances for all new construction or retrofits requiring a permit.	Comprehensive – addressing all emitting equipment	<ul> <li>Many new developments are not subject to the CEQA process and would not be affected by the regulation.</li> </ul>	N/A
Air Quality	Regulates building or appliance emissions through CALGreen, Part 11.	<ul> <li>Uses Clean Air Act authority rather than Energy Policy and Conservation Act</li> <li>Regulates all emitting equipment (cooking, fireplaces, dryers, etc.)</li> <li>Likely to result in all-electric construction, which includes construction cost savings</li> <li>Direct benefit to air quality / health</li> <li>High impact on emissions reduction</li> </ul>	<ul> <li>Legally untested</li> <li>Potentially new enforcement approach</li> <li>Concerns adopting this approach could negatively impact the on- going work with the AQMDs and CARB</li> </ul>	Los Altos Hills New York City

### **New Construction Approaches**





Approach	Description	Advantages	Challenges	Who's done it?
Energy Performance	Requires a higher <i>Source Energy</i> compliance margin than what the state requires through the performance path of the Energy Code, Part 6.	<ul> <li>Mitigates legal risk by allowing methane gas pathways</li> <li>Can provide an all-electric cost- effective pathway</li> <li>Enforcement process is already in place, the compliance margin is increased</li> </ul>	<ul> <li>Limited to regulating space heating/cooling and water heating</li> <li>Likely lower carbon savings compared to all-electric only pathways</li> </ul>	East Palo Alto Encinitas Palo Alto Santa Cruz San Jose San Luis Obispo
Other Strategies				
Amend the California Environmental Quality Act (CEQA)	Amend the CEQA threshold of significance for GHGs to a low number <b>OR</b> revise the General Plan or Housing Element, which would also trigger CEQA, to zero emission appliances for all new construction and/or retrofits requiring a permit.	Comprehensive way to address all emitting equipment	<ul> <li>Many new developments are not subject to the CEQA process and would not be affected by the regulation</li> </ul>	N/A
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## **Existing Building Approaches**





	Description	Advantages	Challenges	Who's done it?
Time of Replacement	Require that property owners at the time of equipment replacement (upgrades or burnouts) abide by zero-NOx requirements and/or electric readiness requirements.	<ul> <li>Simple policy</li> <li>Replacements occur more frequently than major renovations</li> </ul>	<ul> <li>Emergency replacements</li> <li>May result in some bypassing the permit process</li> </ul>	San Mateo, Portola Valley, Marin County, Palo Alto
Time of Renovation	Require applicants that are already pulling a permit for a renovation project to abide by certain energy efficiency measures and/or electric readiness requirements.	<ul> <li>Customizable triggers</li> <li>Unlikely to impact small or low-cost renovation projects</li> <li>Unlikely to bypass the permit process</li> </ul>	<ul> <li>More complex policy</li> <li>Clarity of permit data</li> <li>Low permit/renovation rates can increase time to make impact</li> </ul>	San Mateo, Portola Valley, Piedmont, Marin County
BPS	Require property owners to regularly report energy- or emissions- use intensity (EUI). In addition, the policies require incremental reductions in EUI over a set time horizon.	<ul> <li>Monitor building stock</li> <li>Customizable triggers</li> <li>Regular enforcement cycles</li> </ul>	<ul> <li>Large administrative burden (cost/time)</li> </ul>	<b>Cities:</b> Denver, Reno, Chula Vista, St. Louis, etc. <b>States:</b> Oregon, Washington, Maryland, Colorado
Time of Property Transfer	Leverage real estate transactions to disclose relevant information on, incentivize, or require, certain home improvements. We do not recommend policies which inhibit or delay the sale of a property.	<ul> <li>Leverages major financial transaction</li> <li>Allows responsibility to be shared between buyer and seller</li> </ul>	<ul> <li>Limited precedence for jurisdictional authority</li> <li>Jurisdiction regulation of property transfer process</li> <li>Low transfer rates can increase time to make impact</li> </ul>	Piedmont, Berkeley, Davis





### EPCA Exemption and the 7-Factor Test

Permit a builder to [...] select items whose combined energy efficiency meet an overall building energy target.

Not specifically require any EPCAcovered appliance to exceed federal standards.

Offer options for compliance, on a 1for-1 equivalent energy use or equivalent cost basis.

## Energy Performance Approach Technical Considerations

Instead of regulating appliance fuel infrastructure, the Energy Performance Approach sets a target energy score using the EDR1/Source Energy margin (used in modeling software for CA building permits).

This approach sets the target energy score assuming federally required minimum equipment efficiencies.

This approach sets a common target energy margin for both mixed-fuel and all-electric buildings.





A compliance margin of "x" or higher is required for Single Family, Multifamily (low & high rise) and Nonresidential buildings.

#### Single Family Example:

		Energy Design Ratings			Compliance Margins		
	Source Energy (EDR1)	Efficiency <sup>1</sup> EDR (EDR2efficiency)	Total <sup>2</sup> EDR (EDR2total)	Source Energy (EDR1)	Efficiency <sup>1</sup> EDR (EDR2efficiency)	Total <sup>2</sup> EDR (EDR2total)	
Standard Design	35.6	45.8	31.3				
Proposed Design	26.5	39.6	28.4	( x )	6.2	2.9	
		RESULT	<sup>-3</sup> : PASS				
Efficiency EDR includes improvements like							
<sup>2</sup> Total EDR includes efficiency and demand <sup>3</sup> Building complies when source energy, eff							

• EDR2efficiency & EDR2total must achieve a score of "0" or higher to pass (per 2022 Title 24, Part 6).







## Which Appliances are Relevant?





### What's included?

- Space heating/cooling
- Water heating



## What's not included?

- Stoves
- Laundry
- Pools
- Fireplace/pit









## What is the Energy Performance Approach?







#### **Multifamily Residential:**

- Gas fueled space heater
- Water heater, clothes dryer
- Cooktop
- Centralized water-heating systems
- Individual dwelling unit waterheating systems



- Systems using gas or propane
- HVAC hot water temperature design temperature
- Commercial kitchens



#### Typical requirements:

- **Dedicated wiring** installed within 3 ft of the gas-fired appliance.
- **Reserved electrical breaker space** provided for the future installation of these systems and appliances.
- A heat pump water heater also requires:
  - Space large enough to install it
  - **Plumbing** for a condensate drain and hot and cold water.

## What is Source Energy?





- A rating system within the performance path that is used to regulate energy performance.
- Based on hourly source energy which establishes a carbon-based performance metric.
- For single family homes, Source Energy is 1 of 3 Energy Design Rating (EDR) metrics.

		Energy Design Ratings			Compliance Margins	Compliance Margins	
	Source Energy (EDR1)	Efficiency <sup>1</sup> EDR (EDR2efficiency)	Total <sup>2</sup> EDR (EDR2total)	Source Energy (EDR1)	Efficiency <sup>1</sup> EDR (EDR2efficiency)	Total <sup>2</sup> EDR (EDR2total)	
Standard Design	35.6	45.8	31.3				
Proposed Design	26.5	39.6	28.4	9.1	6.2	2.9	
		RESULT	r <sup>3</sup> : PASS				
<sup>1</sup> Efficiency EDR includes improvements like a b <sup>2</sup> Total EDR includes efficiency and demand res <sup>3</sup> Building complies when source energy, efficie	ponse measures such as p	hotovoltaic (PV) system a	and batteries	met load hour limits are r	not exceeded		



# **Energy Performance Approach:** Single Family Cost Effectiveness

- What packages are evaluated for cost impacts?
- What is the difference in construction cost?





## **Package Definitions**





All-Electric Standard:	All-Electric Efficient:	All-Electric Eff w/ PV:	Mixed-Fuel Eff w/ PV:	Mixed-Fuel Eff w/ PV & Battery:
All-Electric	All-Electric	All-Electric	Mixed Fuel	Mixed Fuel
Minimal efficiency	Expanded efficiency	Expanded efficiency	Expanded efficiency	Expanded efficiency
Minimal solar	Minimal solar	Optimal solar	Optimal solar	Optimal solar
No battery	No battery	No battery	No battery	Battery

## **Package Details**





	Mixed-Fuel Home	All- Electric Standard	All-Electric Efficient
Space Heating/Cooling:	🗲 Heat F	High-Efficiency Heat Pump 🗲	
Water Heating:	Natural Gas Tankless 🔥	NEEA HPWH 🗲	
Cooking:	Natural Gas 🔥	esistance	
Ceiling / Window Insulation:	R-30 /	R-49 / U=0.24	
Ductwork Pressure:	Standard (	Low (0.30 W/CFM)	
PV System:	2.91	5.7 kW	

### Energy Performance Approach Impacts: CZ3





	All-Electric Standard:	<section-header></section-header>	All-Electric Eff w/ PV:	Mixed-Fuel Eff w/ PV:	Mixed-Fuel Eff w/ PV & Battery:
Construction Cost: (compared to mixed-fuel baseline)	\$5,100 <b>savings</b>	\$3,500 <b>savings</b>	\$2,200 <b>cost</b>	\$3,500 <b>cost</b>	\$7,700 <b>cost</b>
EDR1	8	11	13	3	14
% CO2 Savings:					

### Energy Performance Approach Impacts: CZ4





	All-Electric Standard:	<section-header></section-header>	All-Electric Eff w/ PV:	Mixed-Fuel Eff w/ PV:	Mixed-Fuel Eff w/ PV & Battery:
Construction Cost: (compared to mixed-fuel baseline)	\$5,100 <b>savings</b>	\$3,400 <b>savings</b>	\$1,600 <b>cost</b>	\$3,400 <b>cost</b>	\$8,100 <b>cost</b>
EDR1	8	11	12	3	13
% CO2 Savings:					

# **Energy Performance Approach:** Low-Rise Multifamily Cost Effectiveness

- What packages are evaluated for cost impacts?
- What is the difference in construction cost?





## **Package Definitions**





All-Electric Standard:	All-Electric 100% PV:	Mixed-Fuel Eff:	Mixed-Fuel Eff w/ PV & Battery:
All-Electric	All-Electric	Mixed Fuel	Mixed Fuel
Minimal efficiency	Minimal efficiency	Expanded efficiency	Expanded efficiency
Minimal solar	100% solar offset	Minimal solar	100% solar offset
No battery	No battery	No battery	Battery

### Energy Performance Approach Impacts: CZ3





	All-Electric Standard:	All-Electric 100% PV:	Mixed-Fuel Eff:	Mixed-Fuel Eff w/ PV & Battery:
Construction Cost:* (per Dwelling Unit)	\$700 <b>cost</b>	\$3,100 <b>cost</b>	\$130 <b>cost</b>	\$3,700 <b>cost</b>
Source Energy	10%	20%	0%	17%
% CO2 Savings:				

### Energy Performance Approach Impacts: CZ4





	All-Electric Standard:	All-Electric 100% PV:	Mixed-Fuel Eff:	Mixed-Fuel Eff w/ PV & Battery:
Construction Cost:* (per Dwelling Unit)	\$700 <b>cost</b>	\$2,800 <b>cost</b>	\$130 <b>cost</b>	\$3,500 <b>cost</b>
Source Energy	9%	18%	0%	17%
% CO2 Savings:				

# **Existing Buildings**

VALLEY ENERGY

- What are the options?
- What are the benefits?
- What are the challenges?









**Time of Property Transfer** policies leverage real estate transactions to disclose relevant information on, incentivize, or require, certain home improvements. *We do not recommend policies which inhibit or delay the sale of a property.* 

## Existing Building Electric-Readiness Reach Code





	Retrofit Category	Details
Pump Space Heater	Heating, Ventilation and Air Conditioning	For alterations and additions that include an HVAC system, the jurisdiction could require an outlet for a future electric heat pump.
Future El carle Heat Pump Water Heater	Water heating	For alterations and additions that include a water heating system, the jurisdiction could require an outlet for a future water heater heat pump.
	Pool and Spas	For alterations and additions that include pool or spa equipment, the jurisdiction could require an outlet for a future electric pool heater.
<b>O</b>	Installing 240V outlet when renovating the following areas:	Laundry room (an outlet for a future electric clothes dryer) Kitchen (an outlet for future electric oven/stove)
	Panel	When planning an electrical panel replacement and electrical panel upgrade, the jurisdiction could require the electrical panel to include panel capacity and breaker space for future electrification of building systems.

An **exception** can be offered if, as a result of these requirements, an increase in any of the following (that is not part of the appliance upgrade scope) is needed:

- Capacity upgrade for an electrical panel
- Feeder upgrade
- Transformer upgrade
- Electrical service upgrade

## What Changed for EVI in the 2022 Intervening CALGreen Code?







#### **Code Context**

- The <u>2022 Intervening CALGreen Code</u> was adopted in January. It will be effective on 7/1/2024.
- There will also be a 2025 CALGreen Triennial Cycle Update in 2025 (effective Jan. 1, 2026), which has proposed language (subject to change).



#### **Increased Percentage Requirements**

- Multifamily
- Hotel & Motel



#### **Technical Requirement Changes**

- "Direct Billing" in Multifamily projects requires EV charging circuits to be tied directly to each dwelling unit's meter
- "Power Allocation Method" in non-residential projects adds flexibility for different levels of charging stations
  installed
- New requirements for medium/heavy duty charging capacity in Manufacturing and Office buildings
- New requirements for specific Nonresidential Alterations and Additions (LP L2 Receptacle)
- Receptacle type updates
- Other minor clarifications

# **EVI Model Code**

- What EV code terminology do I need to know?
- For each building type, what are the CALGreen new construction requirements?
- For each building type, what is the new construction model code?
- What is the alterations & additions model code?

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## **EVI Code Terminology**

Speed

Level 1

Level 2

Level 3

3-4 miles per

charging hour

10-20 miles per

charging hour





**Readiness Number** Percent of Parking Spaces **EV** Capable 000 -(4) EV Ready **kVA** Calculation **kVA** = Voltage \* Amperage / 1000 **EV Charging Station** 150+ miles per charging hour Installed Total kVA = L2 EV Capable + LP L2 EV Ready + L2 EV Ready +



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L2 EVCS





2022 CALGreen	2022 CALGreen Intervening (July 1st 2024)	Model Code
Mandatory	Mandatory	
		2 EV spaces total: ELECTRIC VEHICLE OUTLET • 1 Level 2 EV Ready circuit • 1 Level 1 EV Ready circuit • 1 Level 1 EV Ready circuit
<b>Takeaway:</b> The model code modifies the L2 EV Capable requirement to be a L2 EV Ready circuit		

and adds 1 L1 EV Ready circuit (if there is a second parking space).

## Multifamily





2022 CALGreen	2022 CALGreen Intervening (July 1 <sup>st</sup> 2024)		l Code 25 CALGreen)
Mandatory	Mandatory		
10%	40%	100%	25%
<b>10%</b> Level 2 EV Capable <b>25%</b> Level 2 EV Ready (low-power)	<b>40%</b> Level 2 EV Ready (low-power) + Direct Wiring	<b>100%</b> Level 2 (low-power) EV Ready + Direct Metering	<b>25%</b> Level 2 EVCS <b>75%</b> Level 2 (low-power)
5% Level 2 EVCS 10% Level 2 EVCS % of Parking Spaces		% of Spaces for Residents	% of Spaces for Common Use Parking

**Takeaway:** The model code increases the amount of LP L2 EV Ready (for resident spaces). The model code aligns with proposed 2025 CALGreen code.

## Hotels & Motels





2022 CALGreen	2022 CALGreen Intervening (July 1 <sup>st</sup> 2024)	Model Code ( <i>Proposed</i> 2025 CALGreen)
Mandatory	Mandatory	
10%	40%	
10% Level 2 EV Capable	40% Level 2 EV	<b>40%</b> Level 2 EV
<b>25%</b> Level 2 EV Ready	Ready (low-power)	Ready (low-power)
(low-power) <b>5%</b> Level 2 EVCS	10% Level 2 EVCS	25% Level 2 EVCS
% of Parkir	ng Spaces	% of Parking Spaces
<b>Takeaway:</b> The model code increases the amount of EVCS, in alignment with the proposed 2025 CALGreen Mandatory code.		

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## **Non-residential**







**Takeaway**: The model code splits nonres into two categories with distinct requirements based on the proposed 2025 CALGreen code, Tier 2. Both of these categories reflect increases compared to the 2022 CALGreen Intervening code.





	1 to 2 FAMILY	Meet new construction requirements for parking additions or electrical panel upgrades.
CURRENT CODE	MULTIFAMILY	<ul> <li>When new parking facilities are added, or electrical systems or lighting of existing parking facilities are added/altered and the work requires a permit:</li> <li>1. 10% of the total number of parking spaces added or altered shall be L2 EV Capable.</li> <li>2. Identify reserved panel space for overcurrent device as "EV Capable"</li> </ul>
	NON- RESIDENTIAL	<ul> <li>Meet the new construction requirements under the following situations:</li> <li>1. Increasing power supply as part of a parking facility addition or alteration.</li> <li>2. Adding new PV added over existing parking.</li> <li>3. Increasing power supply to an electric service panel.</li> </ul>
MODEL	MODEL CODE CHANGES	<ul> <li>Increases percentages/EV requirements for new construction for all building types.</li> <li>Utilizes the 3 triggers from non-residential alterations for multifamily.</li> <li>Adds a breaking ground alteration/addition trigger.</li> <li>Amends exception 1(c) to include maximum utility service cost of \$4500/space.</li> </ul>