Energy Performance Approach Reach Code

- What is it?
- How do we implement Energy Performance Reach Codes?
- What are the benefits?

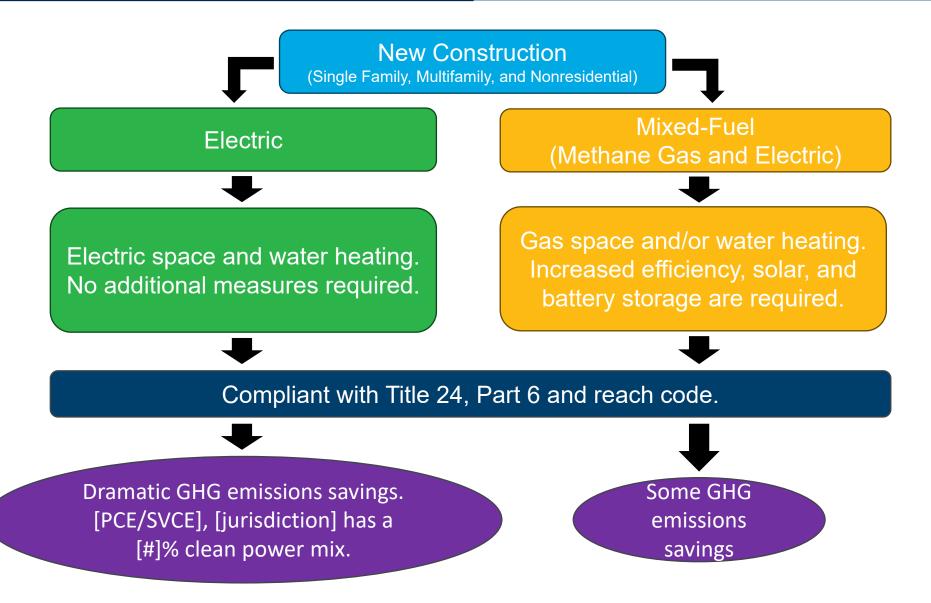




What is the Energy Performance Approach?







Which Appliances are Regulated?





What's included?

- Space heating/cooling
- Water heating









What's not included?

- Stoves
- Laundry
- Pools
- Fireplace/pit









How Does Compliance Work?





A compliance margin of "x" or higher is required for Single Family, Multifamily (low & high rise) and Nonresidential buildings.

Single Family Example:

ENERGY DESIGN RATINGS							
	Energy Design Ratings			Compliance Margins			
	Source Energy (EDR1)	Efficiency ¹ EDR (EDR2efficiency)	Total ² EDR (EDR2total)	Source Energy (EDR1)	Efficiency ¹ EDR (EDR2efficiency)	Total ² EDR (EDR2total)	
Standard Design	35.6	45.8	31.3				
Proposed Design	26.5	39.6	28.4	(x	6.2	2.9	
RESULT ³ : PASS							

¹Efficiency EDR includes improvements like a better building envelope and more efficient equipment

EDR2efficiency & EDR2total must achieve a score of "0" or higher to pass (per 2022 Title 24, Part 6).

²Total EDR includes efficiency and demand resp<mark>onse</mark> measures such as photovoltaic (PV) system and batteries

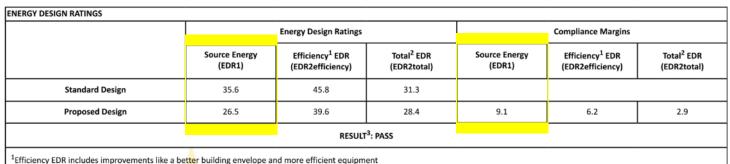
³Building complies when source energy, efficiency and total compliance margins are greater than or equal to zero and unmet load hour limits are not exceeded

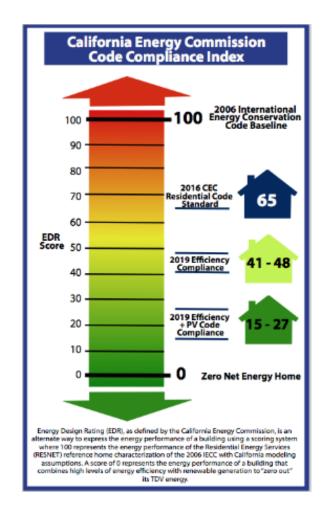
What is Source Energy?





- A rating system within the performance path that is used to regulate energy performance.
- Based on hourly source energy which establishes a carbon-based performance metric.
- For single family homes, Source Energy is 1 of 3 Energy Design Rating (EDR) metrics.





Source: EnergyCodeAce

²Total EDR includes efficiency and demand resp<mark>onse</mark> measures such as photovoltaic (PV) system and batteries

³Building complies when source energy, efficiency and total compliance margins are greater than or equal to zero and unmet load hour limits are not exceeded

Standard Design PV Capacity: 3.46 kWdc

PV System resized to 3.46 kWdc (a factor of 3.459) to achieve 'Standard Design PV' PV scaling

Package Definitions





All-Electric Standard:



All-Electric

Minimal efficiency

Minimal solar

No battery

All-Electric Efficient:



All-Electric

Expanded efficiency

Minimal solar

No battery

All-Electric Eff w/ PV:



All-Electric

Expanded efficiency

Optimal solar

No battery

Mixed-Fuel Eff w/ PV:



Mixed Fuel

Expanded efficiency

Optimal solar

No battery

Mixed-Fuel Eff w/ PV & Battery:



Mixed Fuel

Expanded efficiency

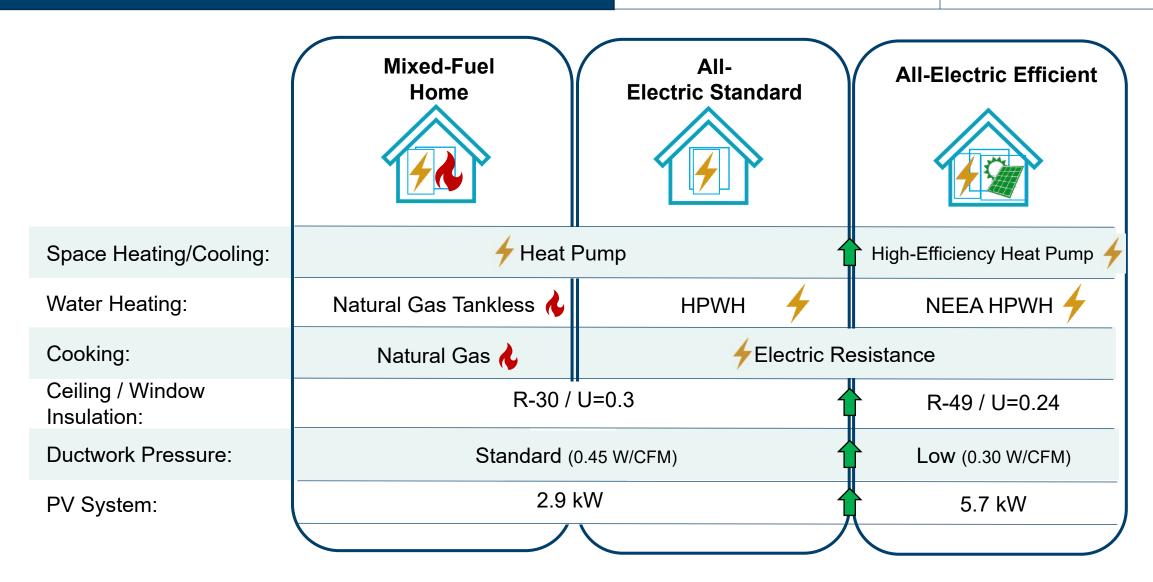
Optimal solar

Battery

Package Details





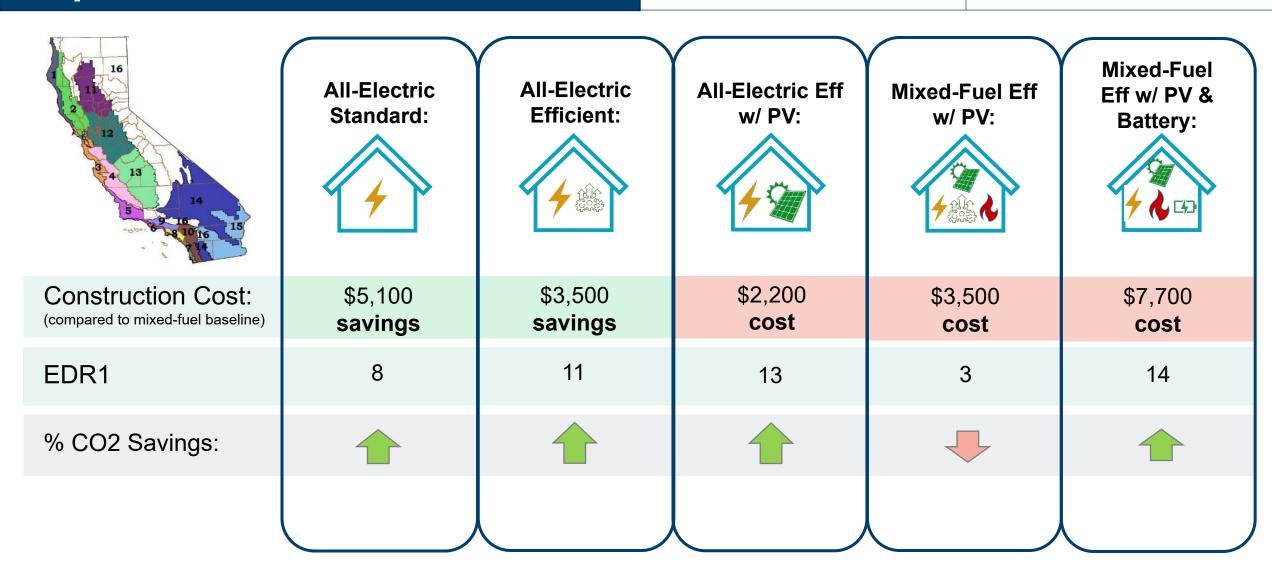


Source: 2022 Single Family NewCon Cost-eff Study

Energy Performance Approach Impacts: CZ3



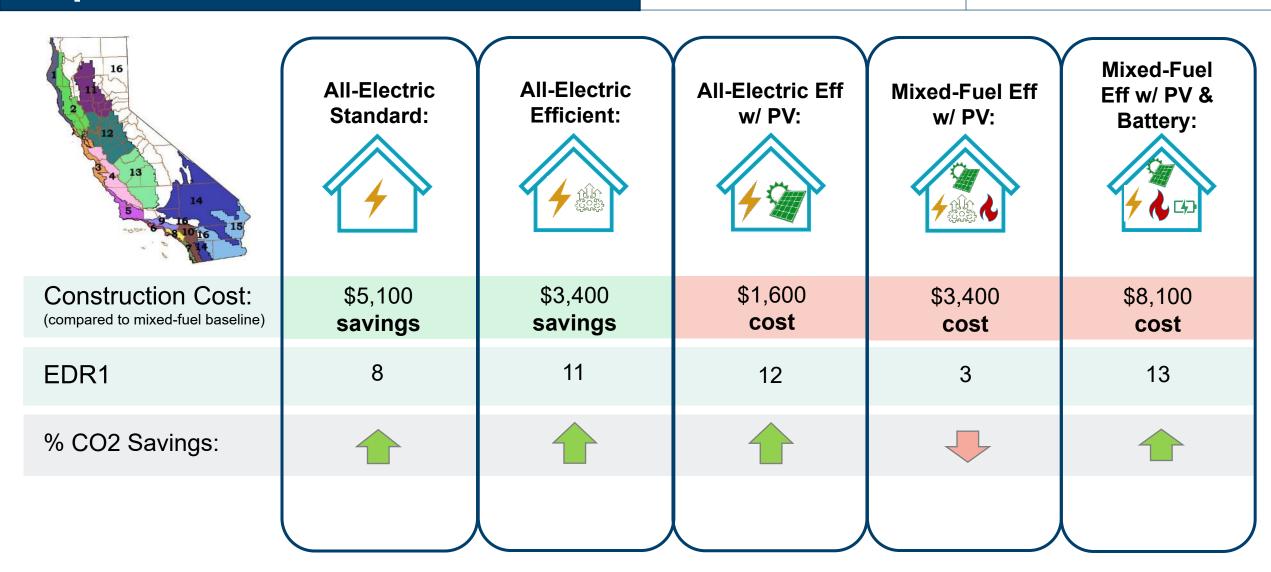




Energy Performance Approach Impacts: CZ4







Reach Codes 101

- What are they?
- Why should we implement them?
- What's the process?
- Who else has done it in our region?





What are Reach Codes?





Local ordinances adopted by the local government that exceed and enhance the state's green building standards.

Important Facts:

- Can be adopted at any time
- Improves economic and energy performance of buildings
- Reduces Greenhouse Gas (GHG) emissions, pollutants, and improves indoor air quality
- Helps to reduce energy use and improve grid resiliency
- Allows local governments to be leaders in climate solutions
- Helps to fulfill local Climate Action Plan, Energy Plan, or other policy goals

What are the Types of Reach Codes?





Building Electrification (New Construction & Existing Buildings)

 Goal: To reduce the use of methane gas, ensure buildings are operating efficiently, and to prepare the market for statewide electrification goals

There are two main pathways when amending the energy code:

- Prescriptive Codes: Require one or more specific energy efficiency or renewable energy measures
- Performance Codes: Require buildings to meet an energy budget/performance score through a custom design, allowing applicants flexibility

Electric Vehicle Infrastructure (EVI)

 Goal: To improve market readiness and increase equitable access to clean transportation EV charging stations

Reach Code Context in 2024







Building Electrification (New Construction & Existing Buildings)

Recent Context: Due to the <u>latest decision for the CRA v Berkeley Ruling</u>, some jurisdictions are re-assessing their approach to building electrification reach codes to mitigate the risk of litigation.





Electric Vehicle Infrastructure (EVI)

Recent Context: The CALGreen EV code goes through triennial updates (2022, 2025, etc.) and intervening updates at the mid point between triennial updates. Currently, the CALGreen EV code has intervening updates to the 2022 code that will be in effect on July 1, 2024. Jurisdictions may want to update their reach code according to the new baselines.



What are the Main Benefits?









Reduce Greenhouse Gas Emission in line with state/agency goals and Climate Action Plans.



Provide Financial Benefits related to lower-cost electric construction.



Support Public Health by improving indoor air quality and decreasing air pollution emissions.



Mitigate Legal Risk by providing compliance pathways for all-electric and mixed-fuel buildings.

Reach Code Litigation

California Restaurant Association v. City of Berkeley





July 2019	Nov 2019	July 2021	April 2023	May 2023	January 2024 The Ninth Circuit
The City of Berkeley adopts a municipal gas ban/all-electric Ordinance. The Ordinance prohibits, with some exceptions, natural gas infrastructure in newly constructed buildings.	Four months after the Ordinance was passed, the California Restaurant Association sued the City of Berkeley on the grounds that the Ordinance was preempted by the federal Energy Policy and Conservation Act (EPCA).	The District Court originally rejected the CRA challenge because the ordinance does not directly regulate either energy use or energy efficiency of covered appliances. The CRA appealed that decision.	The Ninth Circuit reversed the District Court decision. The appeals court concluded that EPCA preempted Berkeley's ban because it prohibited the onsite installation of natural gas infrastructure necessary to support covered natural gas	The City of Berkeley filed a petition for an En Banc rehearing.	denied an En Bandrehearing. The last remaining option for the City of Berkeley is to raise the issue to the Supreme Court. Some jurisdictions are evaluating new building reach code approaches.

Next Steps: For jurisdicitons looking for an alternative reach code that could mitigate legal risk, there are several approaches available.

The Bay Area and California's Upcoming Electrification Changes





2026

2027

2029

2045

CA State Energy Code Update

Replacements of air conditioning systems in existing buildings will be heat pumps



BAAQMD Low NOx water heater requirements

Tank-type gas water heaters no longer sold in Bay Area



BAAQMD Low NOx space heater requirements

Gas furnaces no longer sold in Bay Area



California Achieves Carbon Neutrality

Statewide gas piping projected decommissioning date



Why We Need Reach Codes





Continuous Signal to the Market

Avoid a progress gap for new construction from 2024-2026

- Send clear, continuous message to market
- Avoid stranded asset cost of continued gas investment

Local Control

- Enables innovative approaches for cost-effective decarbonization policy
- Ability to design customized exemptions
- Jurisdictions with more progressive climate targets can pass more progressive reach codes

State and BAAQMD Codes are Limited

- Lacks specific existing building measures
- Cannot regulate remodels or other types of triggers for cost-effective building electrification
- Ignores many methane appliances

Local Reach Codes Influence the State

- Statewide electrification codes incorporate elements from local reach codes
- Statewide EV charging codes have been inspired by San Mateo's EV Reach Codes
- Smoother implementation of BAAQMD ruling if similar requirements are adopted before 2027

Allows More Action,
Sooner

- Greenhouse gas emissions are cumulative, so earlier actions have exponential savings
- Existing building policy is needed immediately to meet 2030, 2035, and 2040 climate goals

Reach Code Options

- What choices are there for new construction?
- What choices are there for existing construction?
- What are the pros and cons?





New Construction Policy Comparison





Approach	Description	Advantages	Challenges	Who's done it?
Air Quality	Regulates building or appliance emissions through CALGreen, Part 11.	 Uses Clean Air Act authority rather than Energy Policy and Conservation Act Regulates all emitting equipment (cooking, fireplaces, dryers, etc.) Likely to result in all-electric construction, which includes construction cost savings Direct benefit to air quality / health High impact on emissions reduction 	 Legally untested Potentially new enforcement approach 	Los Altos Hills New York City
Energy Performance	Requires a higher Source Energy compliance margin than what the state requires through the performance path of the Energy Code, Part 6.	 Mitigates legal risk by allowing methane gas pathways Can provide an all-electric cost-effective pathway Enforcement process is already in place, the compliance margin is increased 	 Limited to regulating space heating/cooling and water heating Likely lower carbon savings compared to all-electric only pathways 	Santa Cruz San Jose San Luis Obispo

Existing Building Decarbonization Policy Comparison





	Description	Advantages	Challenges	Who's done it?
Time of Replacement	Require that property owners at the time of equipment replacement (upgrades or burnouts) abide by zero-NOx requirements and/or electric readiness requirements.	 Simple policy Replacements occur more frequently than major renovations 	 Emergency replacements May result in some bypassing the permit process 	San Mateo, Portola Valley, Marin County, Palo Alto
Time of Renovation	Require applicants that are already pulling a permit for a renovation project to abide by certain energy efficiency measures and/or electric readiness requirements.	 Customizable triggers Unlikely to impact small or low-cost renovation projects Unlikely to bypass the permit process 	 More complex policy Clarity of permit data Low permit/renovation rates can increase time to make impact 	San Mateo, Portola Valley, Piedmont, Marin County
BPS	Require property owners to regularly report energy- or emissions- use intensity (EUI). In addition, the policies require incremental reductions in EUI over a set time horizon.	 Monitor building stock Customizable triggers Regular enforcement cycles 	Large administrative burden (cost/time)	Cities: Denver, Reno, Chula Vista, St. Louis, etc. States: Oregon, Washington, Maryland, Colorado
Time of Property Transfer	Leverage real estate transactions to disclose relevant information on, incentivize, or require, certain home improvements. We do not recommend policies which inhibit or delay the sale of a property.	 Leverages major financial transaction Allows responsibility to be shared between buyer and seller 	 Limited precedence for jurisdictional authority Jurisdiction regulation of property transfer process Low transfer rates can increase time to make impact 	Piedmont, Berkeley, Davis